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	Research Papers	
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# Abstract

This paper proposes a conceptual framework for understanding the causal factors influencing conflicts that evolve in Gambling industries. The stakeholder emotional intelligence framework assesses two critical factors – emotional intensity and stakeholder power – that influence how an issue gets defined in the general public and ultimately resolved with policymakers over the lifecycle of the issue. Psychophysiological Experience is emotions caused by the internal and external influences interacting with every individual's state of mind. Individuals must equip ability to handle the same in effective and efficient ways with respect to environments and situations, which is termed as Emotional Intelligence.

Only by managing their emotions constructively employees' well being is ensured. The management of emotions both intra-personally and inter-personally develops and sustains a better environment within every individual and also to the organizational environment. The framework indicated that emotional intensity and stakeholder power did impact the level of authentic discourse surrounding policy conflicts in each of the highly regulated industries studied. The value of this paper is the confirmation that an industry environment where engagement is transparent and inclusive will tend to advance mutual goals among stakeholders and policymakers.

**Key Words:** Emotional intelligence, Gambling Industry, Stakeholder, Conflict

1. Introduction:

on society when their products and services are used in abusive ways. The US has a long history of managing the sin industries through aggressive public policy solutions. One of the most extreme attempts to reduce a sin industry's negative impact on society was through the failed national social experiment in 1919 called prohibition. The original intent of prohibition was to stop the supply of alcohol to consumers through outlawing its production. The belief of policymakers at the time was that the halt in production would ultimately eliminate issues created by abusive consumption. Unfortunately, that particular policy solution gave rise to numerous unintended issues, such as the illegal production and sale of alcohol and an increase in organized crime activities. The tobacco industry had a similar policy catharsis in recent

The alcohol, tobacco, firearms and gambling industries have occasionally been labeled by activist groups as "sin industries", presumably due to the potentially negative effects tobacco industry's knowledge about the addictive

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nature of nicotine. America has been evolving 3. public policy solutions to manage the firearms industry since the birth of the country itself. As colonists sought independence through armed confrontations with British soldiers, England instituted a policy that outlawed the ownership of firearms by those not loyal to the Queen. After the colonists secured their independence in the revolutionary war, they guaranteed the right to form a regulated militia in the new US constitution.

## 2. Sin Industry Influences:

The sin industries are treated differently from a public policy standpoint based on the fact that their products and services are routinely used in ways presumably unintended by the manufacturers and suppliers. From a strategic management perspective, the built in bias against the sin industries creates a threatening environment in which to operate. When individuals abuse the products and services marketed by the sin industries, the effects are sometimes felt beyond the individual. Society is threatened by a wide range of potential negative externalities created by the misuse, such as increased costs for health care, or a breakdown of the core family unit, which can ultimately lead to multiple issues for the person or groups affected by the breakdown, as well as expanded costs to society. While it is widely understood that the misuse or abuse of the products and services produced by the sin industries' is a societal problem with serious cascading implications, what is less clear is whether the industries themselves bear the responsibility for that misuse. For example, historically the major companies within the alcohol industry have mass marketed their products to all consumers. Every advertising medium was regularly filled with messages from the various companies in the industry. It was not until recent years that policymakers, in conjunction with industry trade organizations and activist groups, developed a policy alternative that began limiting the types of mediums and advertising messages that the producers could use to promote the consumption of their products. The voluntary guidelines adopted by the industry have generally been viewed as an example of effective implementation of the traditional public policy process. However, recent competitive pressures have weakened industry cohesiveness on the profitability and maintain compliance with the voluntary guidelines and it is not uncommon to see television commercial promoting distilled spirits consumption.

# **Theoretical foundation:**

This research proposes a framework for understanding how emotional intelligence can play an important role in developing effective policy solutions. The theoretical foundations about the policy process, with a particular emphasis on the types of discourse used by the various stakeholders in the problem definition stage of the policy process, are critical to establish this stakeholder emotional intelligence framework. For example, each of the sin industries studied is accountable to institutionalized bureaucracies charged with insuring that the business practices of the companies within those industries are legal. The agency of Alcohol, Tobacco, Firearms and Explosives and the Federal Trade Commission spend vast resources overseeing the marketing and other practices of the firms in the sin industries. Each state with legalized gambling has a gambling commission to oversee that industry. This research posits that, when an established bureaucracy is in place such as those set up to regulate the sin industries, it can lead to a policy environment of institutionalized recursive practices that may create barriers to authentic policy discourse, particularly when an issue with negative social implications surfaces. Understanding the nature of the debates around the potential negative externalities created by companies in the sin industries is enhanced by a discussion of the nature of ethics in our society and the pursuit of profit in our free market system. Business entities consider ethics in a variety of ways, particularly during their strategic planning process. Depending on the planning model employed by the organization, ethics considerations are discussed in the context of a review of the company's external environment. The general approach requires a high-level examination of the factors in their environment that poses threats to the organization. After a threat has been identified, specific plans are developed to mitigate the threat. Ethical considerations play a critical role in that examination, particularly in the sin industries. Taken from the individual organization standpoint, creation and evaluation of strategies depend largely on the ethics of society as well as other aspects of social responsibility.

Generally speaking, any action plans developed by an organization should be designed to insure

letter of the law. An important goal of the strategic planning process is to be proactive. In an ideal world, being proactive about ethical issues in the

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business environment requires a heightened sense our democratic form of government places a of the social responsibilities of the organization. premium on each side persuading the other to That can be problematic in the sin industries where agree with their point of view. A growing body of they are frequently placed in a position to have to policy analysis literature has focused on some of defend themselves due to their highly charged the challenges associated with the problem ethical environment. An example would be the definition stage in the policy process. Many tobacco industry's challenge in dealing with the researchers believe that problem definition may be numerous lawsuits alleging they are responsible the single most important factor influencing the for the health care costs associated with the use of policy process. Understanding the factors that aid their products. The level of ethical controversy in the defining of a problem within the policy over the industry's knowledge of the addictive process is important in tracking how ethical nature of nicotine, and their subsequent conflicts reach the policymaking agenda and manipulation of the levels in tobacco products to receive a policy response. Cultural values, interest encourage overuse has made it difficult to appear group advocacy, research information, and advice proactive when considering their social from experts in the field are all important in responsibilities. While our cultural value defining the problem being considered by paradigms strongly support the concept of the free policymakers. The policy environment of an market and individual liberties, we also live by industry is critical in understanding how power values consistent with other ethical theories that and influence are used by the key stakeholders in manifest themselves in our human interaction such attempting to control the public perception of the as honesty, fairness, charity and respect for the problem definition in a policy conflict. With regard rights of others. The more recent expansion of the to the sin industry issues, the values of our society view of social responsibilities of business includes and interest group advocacy play very important others as the foundation for stakeholder theory. roles in defining the problem. An example would The stakeholder model espouses the belief that be when an industry trade organization like the every group with a stake in an organization or Tobacco Institute executes a national ad campaign industry has claims that rival the stockholders of a to characterize proposed legislation on cigarette company. Employees, suppliers, business excise taxes as a tax and spend measure against the partners, consumers, the local community and working class because it would have a detrimental society in general have a vested interest in the effect on their industry. business enterprise and their activities. Any In attempting to understand all the factors that assessment of the external environment of an influence the outcome of any policy debate, we organization would include consideration of how have to sift through a seemingly endless stream of their activities affect stakeholders both inside and stimulus from the world in which we live. In our outside that organization and the industry. society, we are constantly bombarded by Understanding the role of the numerous advertising messages from nearly every electronic stakeholders in an industry is an important medium possible, including the information consideration when conceptualizing the unique superhighway of the internet. The multiple policy environment in the sin industries. Because communications vehicles available to consumers of the highly regulated and ethically charged today leads to a "thinning of reality" that is policy environment in the sin industries, there endemic to the postmodern condition. Regarding exists an abundance of stakeholders with vested policy debates, the result is a largely symbolic, interests in shaping the outcome of ethical debates. one-way communication from major stakeholders Stakeholders such as regulatory agencies and who have the resources to dominate the public activist groups can have the effect of raising the perception of the conflict. Hence, there is no profile of a conflict and making the social opportunity for true dialogic conversation about responsibilities of the respective sin industry a potentially serious public policy issues. Within foremost consideration in the discourse that industries where flashpoint issues frequently arise, ensues. When public policy issues arise in the sin such as the sin industries, the external environment industries, the conflict between the core ethical appears to have a deep infrastructure of values espoused by the numerous stakeholders in stakeholders experienced in the type of the debate frequently plays out in the form of manipulative communication that detracts from strategically crafted arguments that are based on true discourse about an issue. Their experience and those values. In the struggle for meaning capture, resources afford them the means, motive and

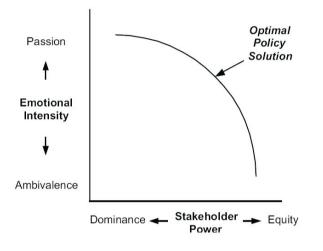
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opportunity to effectively manage the policy debate, rather than engage in the type of dialogue required to resolve the issue in an objective way. The stakeholders who are well versed in the tactics effective in manipulating the discourse in the postmodern hyper-reality are very likely to accomplish their goals. After the discourse in overtly manipulated, determining the most effective policy solution that considers all aspects of the debate can be elusive. The function of problem definition is to explain and persuade both the public and the critical institutional actors that one particular view is better than another. One of the principle tools used by the competing sides in a conflict is language. Their public and private rhetoric is the most effective way to manage the perception of the problem, control agenda access, and shape the policy response. Unfortunately, policy disputes do not follow a rationalistic objectivist process for determining a perfect resolution to the issue. Instead, the determinants of policy are a clash of strategically crafted arguments where the winning argument represents the truth (Stone, 1988). In the postmodern thinning of reality, the use of strategically crafted arguments are not always designed to move the policy debate toward an equitable, long-term resolution.

## 4. **A Conceptual Frame Work:**

The alcohol, tobacco, firearms and gambling industries have numerous factors in their external environment that can combine in unique ways to allow ethical debates to flourish. Understanding how those debates unfold in terms of stakeholder involvement, the development and type of strategically crafted arguments, the breadth and depth of communications of those arguments, and saliency with the public and policymakers may be slightly different in each sin industry based on its external environment. When a particular policy debate in the sin industries unfolds, there is a high likelihood that the strategically crafted arguments used by the stakeholders will have ethical underpinnings. That same policy debate may also include economic arguments because of the value society places on our free market system, which would be used by certain stakeholders in an attempt to win the struggle for meaning capture. In the struggle for meaning capture in a debate, individual stakeholders within a sin industry will communications strategy for deploying them will depend on the level of awareness required to win the debate. The specific tactics for deploying the strategically crafted arguments range from a high profile campaign to persuade public opinion, to a lower profile, legislative lobbying effort to persuade policymakers.



Stakeholder emotional intelligence framework

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develop their strategically crafted arguments based on their own priorities in terms of ethical and economic considerations. Once the strategically crafted arguments are clearly defined, a

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persuade policymakers. Because of the assumption among certain sectors in society that the sin industries are ethically suspect, it is important to examine how the industries defend themselves against ethical attacks from those antisin industry sectors. The steps described above

restricted, they are still fairly significant. The developing the conceptual framework for gambling and firearms industries have less assessing each sin industry's external tangible products and services, and while the use environment. The first is perhaps the most difficult of guns has been around for quite some time, to measure because it involves several seemingly neither of the industries would be considered intangible elements. The concept is an assessment mature as defined from a strategic management of the level of emotional intensity in the public perspective. The marketing of guns is targeted, perceptions of the particular sin industry. The primarily in hunting and outdoors magazines and range of emotional intensity runs along a trade shows. Gambling marketing is also targeted continuum from passion to ambivalence. to the specific geographies with casinos, and Emotional intensity is a reflection of industry usually involves local media buys. End user access reputation, the nature of the product or service to the goods and services in the gambling and produced by the industry, as well as the level of firearms industries is through a relatively small public awareness and access to those products and number of outlets, and the use occasions are services. The second factor to explore is restricted through government regulation. A stakeholder power, which can range from second factor to consider when attempting assess dominance to equity. In many policy debates, the where a sin industry lies on the emotional intensity level and use of power can influence the problem continuum is the particular industry's existing definition. The level of stakeholder power in the reputation and public image. The seemingly sin industries can be assessed by estimating the intangible aspect of reputation is formed to some number of stakeholders with vested interests in the degree by the perceived level of corporate social issues being considered, understanding the responsibility of the industry, as well as the nature resources of each stakeholder, and reviewing the of the product or service produced. As described proprietary access each stakeholder has to the above, the alcohol industry has consistently institutionalized policymaking bureaucracy that employed a wide range of marketing tactics over oversees each industry. Within the policy the years. The use of cartoon-like characters in ads environment, institutional arrangements can be has received negative press coverage for appealing more of less supportive of stakeholder interests, to underage users. However, the industry also depending on the issues being debated. When the voluntarily spends millions on promoting emotional intensity and stakeholder power in a sin responsible drinking, financially supports industry environment are more clearly understood, stakeholder organizations like Mothers against a profile begins to emerge around flashpoint Drunk Drivers, and has made significant efforts to events that can affect the strategically crafted help the environment through recycling programs. argument that will gain the most traction when Alcohol consumption is often associated with trying to define a problem and develop an effective leisure and lifestyle activities such as sports and

solution to that problem. The assessment below is an attempt to apply the stakeholder emotional intelligence framework to each of the four sin industries being considered.

## 5... **Emotional Intensity:**

In assessing where each sin industry falls provide a process scenario for how a sin industry on the emotional intensity continuum, a good might address a threat in their environment, once a starting point is simply looking at the level of flashpoint or triggering event has occurred. After public awareness and access to the product or the flashpoint event, the opportunity to develop service. Consumer packaged goods such as and deploy strategically crafted arguments to alcohol and cigarettes are tangible products, compete for the most beneficial problem definition available en masse through nearly every is presented by the key stakeholders in the debate. supermarket and grocery store in the country. The Beyond the process considerations, there is the industries are mature and they have created broad opportunity to assess each sin industry's external consumer awareness of their products through environment through a model that might serve to marketing tactics employed for years designed to predict the type of strategically crafted arguments create consumer demand. The variety of use developed, as well as the specific communications occasions for alcohol is very high, and while tactics employed to win policy debates. cigarette use occasions are becoming more Two factors are important to explore in

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recreation. Recent studies have even proven that industry interests have had years of experience in moderate alcohol use can reduce the risk of some health related problems such as heart disease. With regard to industry reputation, the factors above would indicate that the alcohol industry has a reasonably good reputation.

Assessing the industry reputation for gambling and firearms is more challenging. The gambling industry has a less evolved reputation, but in nearly every state where gambling is legal, the industry is required to spend a large percentage of their revenues to support education. Research on the negative effects of gambling on certain sectors in society is in its nascent stages and has not received the type of media attention that would warrant a high-level of awareness among the public of the potential issues associate with gambling. The firearms industry has a fairly low profile with regard to reputation, primarily because the nature of the marketing for the product is much targeted, as mentioned above. Typical end users are hunters or sport shooters that have to be licensed to use the product. The public awareness of the industry in recent years has been raised over the issue of a citizen's right to carry concealed weapons. In that debate, the stakeholder representing gun producer interests is the National Rifle Association (NRA). However, that flashpoint issue itself has created a good deal of emotional intensity around the firearms industry. The reputation of the cigarette industry is arguably the least impressive. To begin with, the nature of their products is negative because it has been proven that there are multiple health related risks associated with the use of cigarettes. Over the past few years it has been proven in US courts that the industry willfully deceived millions of consumers about the addictive nature of nicotine. The industry had to be forced to disclose health related risks through the courts and various legislative bodies, and is currently operating under the settlement agreement signed with the various state attorneys general.

#### **Stakeholder power: 6**.

Assessing the stakeholder power in a sin industry that define the problem typically favors the is concerned with developing an understanding of dominant stakeholders. That is, whether or not the the breadth of stakeholders, their respective problem is defined as ethical or economic in nature resources and access to the policymaking is a function of the strategy the dominant infrastructure in their particular industry. Many of stakeholders believe is best for them in that those factors are simply a function of industry specific conflict. In the case of the sin industries evolution. For example, because the alcohol and the stakeholders that favor the alcohol industry are tobacco industries are more mature in terms of in the strongest power position based on the years of existence, product identity and criteria described above. When the emotional availability, the key organizations representing intensity is near passion and the stakeholder power

understanding how the institutionalized policymaking bureaucracies function in each of their respective industries. The resources to support those organizations are extensive due to the size of the companies that provide funding. The result is that the stakeholder power in the alcohol and cigarette industries has historically been dominated by the organizations representing industry interests. Recent flashpoint events in the tobacco industry have changed the stakeholder power profile, as anti-industry stakeholders have organized through the various state attorneys general to neutralize the dominance tobacco industry organizations once had. Stakeholder power in the gambling industry is significantly different than the alcohol and tobacco industries, based on the factors described above. The gambling industry is younger than the alcohol and tobacco industries, with a lower product awareness and availability. While institutionalized policymaking bureaucracies do exist to oversee the industry, due to the stage in the industry lifecycle, most decisions on expansion of the industry are made through public referendums. The effect of the stage in the industry lifecycle and the public nature of the policymaking in the gambling industry is that stakeholder power has not yet evolved to the point where it is dominated by any particular stakeholder interest groups. The firearms industry is also significantly different from the alcohol and tobacco industries from a stakeholder power perspective. While the industry has been in existence for decades, the breadth of stakeholders is more limited due to the nature of the product. Until recently, the industry policymaking infrastructure has been primarily focused on the issue of a citizen's right to carry concealed weapons.

The conceptual framework suggests that when a flashpoint issue occurs in an industry where the emotional intensity ranges near ambivalence and the stakeholder power tends to be dominant, then the strategically crafted arguments

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measures close to equity, the nature of the validating some of the potential ethical issues strategically crafted arguments, the problem surrounding gambling has yet to have an impact on definition, and the ultimate resolution are less the emotional intensity of the industry. certain. The problem definition that gains saliency 7.. **Conclusion:** among the public and policymakers will largely Developing the conceptual framework for depend on the key stakeholders' ability to craft and assessing the external environment of each sin communicate effective strategic arguments that industry requires an assessment of the nature of the capture their respective passion. The recent issues facing each industry. The nature of an issue revelations in the tobacco industry that have in the sin industries can be thought of in terms of created a more equitable stakeholder power profile complexity and lifecycle, which are to some and increased the level of emotional intensity puts degree dependent variables. That is, the more that sin industry in the unenviable position of complex the issue is to resolve, the longer it takes trying to gain saliency with economically based to find an effective solution. Issues in the sin arguments, when competing stakeholders have industries are often comprised of a series of effectively defined the problem with ethically flashpoint events that occur over some period of based arguments. The current environment in the time. The level of emotional intensity and tobacco industry is volatile given the unique stakeholder power in an industry may change combination of high emotional intensity and the based on the nature of a particular issue being new balance of stakeholder power. As described in debated. When an issue reaches a balance in the stakeholder emotional intelligence framework stakeholder power, where neither party dominates above, the firearms industry has a high-level of and there is an attempt to reduce the emotional emotional intensity, but the nature is more issue intensity through authentic discourse between based rather than product based. The issue of a stakeholders, there is the potential for long-term citizen's right to carry a concealed weapon has policy solutions. Figure 1 below provides a created a high-level of emotional intensity. graphic depiction of this desired state. A However, the stakeholder power skews toward combination of other factors should have the dominance because of the efforts of the NRA. The collective effect of improving the level of strategically crafted arguments developed by the stakeholder emotional intelligence, as well as the NRA have been ethical in nature based on the Bill resulting policy decisions. From a regulatory of Rights, and have led to a problem definition that perspective, compliance standard for publicly favored the firearms industry. The resolution of the traded firms, but efforts such as Britain's problem as defined has led to 37 states permitting Combined Code offer a best practice approach that citizens to carry concealed weapons. The should encourage businesses to pursue long-term dominant nature of stakeholder power in the solutions to issues facing their industries. The industry is reflected in the fact that those concealed Internet provides an unprecedented forum for carry laws had all been passed through legislative participation in the discourse on policy decisions, action until Missourians put the issue to voters in thus balancing to some degree the disproportionate 1999 as a ballot referendum. The legislature in access to policymakers previously enjoyed by Missouri has since passed a concealed carry law. think tanks and policy elites. As individual firms The gambling industry environment is evolving begin to embrace a more holistic approach to with regard to factors considered in the corporate citizenship, they will seek a balance stakeholder emotional intelligence framework. between their economic, social and ecological The stakeholder power is fairly balanced, as most objectives. Over time, the result should be better issues regarding the establishment and expansion policy decisions for businesses and society. of gambling are resolved in public votes. Gaming industry stakeholders have been effective at **References:** advancing economically based strategically 1. Fox, C. and Miller, H. (1996), Postmodern crafted arguments because they are required to Public Administration: Toward Discourse, Sage share revenues with the states to support education Publications, Thousand Oaks, CA. and other social causes. Potential competing 2. Freeman, R. (1984), Strategic stakeholders representing alternative views to Management: A Stakeholder Approach, Pitman, those held by the gaming industry groups have yet Boston, MA. to organize and effectively craft and communicate 3. Mintzberg, H. (1994), The Rise and Fall of strategic arguments. Additionally, early research Strategic Planning, The Free Press, New York, NY.

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